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ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DODE-00	DOEE-00	EUR-01
	HA-09	H-01	TEDE-00	INR-00	IO-16	LAB-01	L-01
	ADS-00	M-00	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01
	PM-01	PRS-01	P-01	SNP-00	SP-00	SS-00	TRSE-00
	T-00	USIE-00	RPE-01	/039W			

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R 140629Z FEB 94 ZDK PER HNR SVC

FM AMEMBASSY KIGALI

TO SECSTATE WASHDC 5704

AMEMBASSY DAR ES SALAAM

AMEMBASSY BRUSSELS

AMEMBASSY BUJUMBURA

AMEMBASSY KAMPALA

AMEMBASSY KINSHASA

AMEMBASSY NAIROBI

AMEMBASSY PARIS

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C O N F I D E N T I A L SECTION 01 OF 03 KIGALI 00634

PARIS FOR PERLOW

BRUSSELS FOR DUBROW

E.O. 12356: DECL: OADR

TAGS: PGOV, RW

SUBJECT: OBSERVERS' DEMARCHE ON LAUNCHING GOVERNMENT

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PAGE 02 KIGALI 00634 01 OF 03 150910Z
1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: GERMAN, BELGIAN, FRENCH AND U.S. AMBASSADORS MET FEBRUARY 11 WITH PRESIDENT HABYARIMANA TO URGE QUICK ESTABLISHMENT OF TRANSITIONAL INSTITUTIONS. THIS MEETING FOLLOWED A SIMILAR DEMARCHE TO PRIME MINISTER-DESIGNATE TWAGIRAMUNGU ON FEBRUARY 7 AND TO THE RWANDAN PATRIOTIC FRONT ON FEBRUARY 8. THE PRESIDENT LISTED ISSUES STILL BLOCKING ESTABLISHMENT OF THE

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INSTITUTIONS, NOTED THE GROWING PRESSURE TO PROCEED ON MONDAY, FEBRUARY 14, AND EXPRESSED HIS CONCERN THAT GOING AHEAD WITHOUT THE LIBERAL PARTY WAS CONTRARY TO THE ARUSHA SPIRIT OF RECONCILIATION. HE WAS PARTICULARLY CONCERNED THAT SPEED IN SETTING UP INSTITUTIONS NOT RESULT IN THE CIRCUS ATMOSPHERE OF JANUARY 5 WHEN ONLY PART OF THOSE WHO WERE TO BE SWORN IN SHOWED UP FOR CEREMONIES. AMBASSADORS FIRMLY COUNSELED COMPROMISE AND URGENCY IN SETTING UP INSTITUTIONS. END SUMMARY.

3. AFTER WELCOMING THE AMBASSADORS, THE PRESIDENT TURNED OVER THE DISCUSSION TO HIS CABINET DIRECTOR, RUHIGIRA, WHO HAD ATTENDED THE MULTI-PARTY NEGOTIATIONS. RUHIGIRA SUMMARIZED THE WEEK'S EVENTS: A MARATHON ALL-PARTY SESSION ON MONDAY, NEGOTIATIONS WITHIN THE LIBERAL PARTY (LP) ON TUESDAY AND WEDNESDAY, AND ANOTHER MARATHON ALL-PARTY SESSION THURSDAY NIGHT (NOTE: THE THURSDAY SESSION WAS DELAYED SEVERAL HOURS AFTER SOME RPF-SYMPATHIZERS HAD BEEN DETAINED BY RWANDAN MILITARY AUTHORITIES. RPF
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REFUSED TO NEGOTIATE AS LONG AS THE GOVERNMENT WITH WHOM THEY WERE NEGOTIATING HELD THEIR PEOPLE IN CUSTODY. THE UN FORCES MANAGED TO SECURE RELEASE OF THE PERSONS AND ARRANGED FOR A 5:00 P.M. OPENING OF THE DISCUSSION. END NOTE.)

4. RUHIGIRA CHARACTERIZED THE MEETINGS AS AN INTENSE AND CONFRONTATIONAL EXCHANGE OF VIEWS, THOUGH THE SPECIAL REPRESENTATIVE OF THE SECRETARY GENERAL (SPSG), BOOH BOOH, WHO CHAIRED THE EVENTS, HAD PREVIOUSLY TOLD AMBASSADORS THAT THE THURSDAY NIGHT SESSION WAS CONSTRUCTIVE. RUHIGIRA REPORTED THAT THE LIBERAL PARTY HAD NOT BEEN ABLE TO ACHIEVE A COMPROMISE ON A SINGLE LIST, BUT HAD BEEN GIVEN ANOTHER THREE DAYS TO WORK ON THE PROBLEM. THE SESSIONS HAD DISCOUNTED THE LEVEL OF DIVISION WITHIN THE DEMOCRATIC REPUBLICAN MOVEMENT (MDR), ALTHOUGH RUHIGIRA NOTED QUESTIONS WERE RAISED WHETHER THE PERSON WHO PRESENTED MDR'S CANDIDATES (NAMELY THE PRIME MINISTER-DESIGNATE) STILL BELONGED TO THE PARTY. THE PRESIDENT'S PARTY (MRND) HAD WANTED A CODE OF GOOD CONDUCT ADOPTED, BUT TIME HAD NOT PERMITTED THAT TO BE RAISED. IN SUMMING UP THE

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SITUATION, THE PRESIDENT SAID THAT HE HAD ALWAYS CALLED FOR COMPROMISE, THAT RECONCILIATION HAD BEEN HIS THEME FROM THE BEGINNING, BUT THAT THE PARTIES HAD NOT YET BRIDGED THEIR DIFFERENCES. WHAT DID THE AMBASSADORS WANT HIM TO DO?

5. THE GERMAN AMBASSADOR, AS HEAD OF THE EUROPEANS, LED OFF WITH A STRONG STATEMENT THAT TIME WAS LONG
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OVERDUE TO SET UP THE INSTITUTIONS. PROBLEMS WITHIN THE PARTIES COULD NO LONGER BE ALLOWED TO HOLD UP THE NECESSARY PROCESS OF IMPLEMENTING THE ARUSHA PEACE ACCORD. IF THE LIBERAL PARTY WERE NOT ABLE TO GET ITSELF TOGETHER, THEN IT SHOULD BE ASKED TO STEP ASIDE. THE PROBLEMS WITHIN THE MDR DID NOT APPEAR THAT DIFFICULT. THE FRENCH AMBASSADOR QUERIED WHY THE CODE OF GOOD CONDUCT, WHICH THE MRND SEEM TO FEEL

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R 140629Z FEB 94 ZDK PER HNR SVC
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NECESSARY, WHICH HAS BEEN BROADLY DISCUSSED WITH
AMBASSADORS AND WHICH WAS LARGELY KNOWN AMONGST OTHER
PARTIES, HAD NEVER BEEN TABLED BY ITS OWN PROPONENTS
AT THE MEETINGS. RUHIGIRA REJOINED THAT THE
MEETINGS' CONFRONTATIONAL ATMOSPHERE KEPT MRND FROM
RAISING CONCERNS IN THAT DOCUMENT. THE AMBASSADOR
THEN NOTED THAT, FROM A POLITICAL PERSPECTIVE, MOST
OF THE PARTIES FAVORED ESTABLISHING INSTITUTIONS AND
WERE WILLING TO GO AHEAD EVEN IF THE LIBERAL PARTY
COULD NOT PROPOSE A COMMON LIST. IT SEEMED THAT THE
MRND REMAINED THE ONLY RECALCITRANT VOICE; THAT WOULD
BE SEEN AS SUCH BY THE RWANDAN PEOPLE AND BY OUTSIDE
OBSERVERS.

6. THE PRESIDENT QUESTIONED WHETHER MOST PARTIES
DID, IN FACT, FAVOR GOING AHEAD WITH INSTITUTIONS AND
THEN GAVE A DETAILED EXPLANATION OF THE ONGOING
SCHISMS WITHIN THE PARTIES. HE STRONGLY EMPHASIZED
THAT HE DID NOT WANT TO PUSH AHEAD FOR INSTALLATION
OF THE INSTITUTIONS AND FACE THE SAME SCENARIO AS ON
JANUARY 5 WHERE THERE WAS NO AGREEMENT AS TO HOW AND
WITH WHOM TO PROCEED. HE SAID HE WOULD BE SEEING
SRSG BOOH BOOH MORNING OF FEBRUARY 12. THAT MEETING
MIGHT SHED MORE LIGHT ON THE SITUATION; THE PRESIDENT

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PROMISED TO KEEP AMBASSADORS INFORMED OF ANY PROGRESS. HE WAS, HOWEVER, NOT WILLING TO ACCEPT MONDAY AS THE DATE CERTAIN ON WHICH THE INSTITUTIONS COULD BE ESTABLISHED.

7. U.S. AMBASSADOR TOOK THE QUESTION BACK TO THE LIBERAL PARTY NOTING THAT THE RPF POSITION, FIRMLY
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HELD FOR THE PAST MONTH, HAD RECENTLY CHANGED DUE TO PRESSURE BROUGHT TO BEAR ON CHAIRMAN KANYARENGWE IN WASHINGTON. THE RPF WAS NOW WILLING TO ACCEPT A COMPROMISE PL SINGLE LIST. THAT OPPORTUNITY FOR COMPROMISE SHOULD BE SEIZED SO THAT INSTITUTIONS COULD BE ESTABLISHED. EVEN IF PL LEADERS COULD NOT COME UP WITH A LIST BY MONDAY, THEIR POSITIONS IN GOVERNMENT AND LEGISLATURE COULD BE HELD FOR THEM, AFTER INSTALLATION, AT WHATEVER TIME THEIR DIFFERENCES WERE BRIDGED. THE AMBASSADOR ALSO NOTED UNITED STATES APPEALS TO GENERAL KAGAME AND TO CHAIRMAN KANYARENGWE FOR A CHANGE IN THE CONFRONTATIONAL TONE OF PUBLIC DECLARATIONS AND RPF MEDIA COVERAGE. HE URGED THAT ALL INVOLVED IN THE PEACE PROCESS CHANGE THE TENOR OF DISCOURSE AND COLLABORATE A POSITIVE EFFORT TO ACHIEVE COMMON GOALS.

8. BELGIAM AMBASSADOR REINFORCED THOSE THEMES, EXPRESSING THE DEEP CONCERN THAT THE FRAGILE ATMOSPHERE OF PEACE BE MAINTAINED, AS NEGOTIATIONS CONTINUED, AND NOTING THE DEMARCHES BEING MADE BY FORMER PRIME MINISTER MARTENS NOW VISITING IN RWANDA. THE BELGIAN AMBASSADOR SAID THAT MARTENS WOULD IMPRESS ON RPF, INCLUDING GENERAL KAGAME, THE SAME URGENCY, TOLERANCE AND OPENNESS TO COMPROMISE THAT AMBASSDORS WERE URGING ON THE PRESIDENT. IN CONCLUDING ARGUMENTS, U.S. AMBASSADOR URGED THAT THE MRND IMMEDIATELY CONTINUE DIALOGUE WITH OTHER PARTIES WITH A VIEW TOWARDS FINDING AGREEMENT ON COMMON CONCERNS. THE GERMAN AMBASSADOR NOTED THAT WE WOULD ALL KEEP OUR SCHEDULES FREE FOR MONDAY, FEBRUARY 14,
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IN ANTICIPATION OF THE HOPED FOR INSTALLATION.

9. COMMENT: THIS MEETING WITH THE PRESIDENT BROUGHT TO A CLOSE A SERIES OF DEMARCHES BY THE WESTERN OBSERVERS ON KEY PLAYERS IN THE CURRENT IMPASSE. THE MESSAGE WAS CONSISTENTLY THE SAME: COMPROMISE, FLEXIBILITY, SPEED AND THE NEED FOR COMMON COMMITMENT TO POSITIVE POLITICAL DISCOURSE AND POLITICAL COLLABORATION FOR THE GOOD OF THE NATION. SOME

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R 140629Z FEB 94 ZDK
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TO SECSTATE WASHDC 5706
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PARTICULAR DETAILS EMERGED FROM EACH CONVERSATION.
THE PRIME MINISTER-DESIGNATE CLAIMED WILLINGNESS TO
HAND OVER ONE PORTFOLIO (NOT TWO AS HE HAD TOLD A/S
BENNET) TO THE OPPOSITE TENDENCY OF HIS PARTY. WHEN
PRESSED WHETHER HE HAD COORDINATED WITH PARTY
OFFICIALS ON THAT CHOICE, HE RESPONDED IN THE FUTURE
CONDITIONAL. THE RPF WANTED THE PRESIDENT AND MRND
TO BRING OUT IN THE OPEN THEIR HIDDEN CONCERNS ABOUT
THE TRANSITION PROCESS. HOWEVER, WHEN AMBASSADORS
RAISED IDEAS OF AMNESTY OR A CODE OF BEHAVIOR, RPF
LEADERS REVERTED TO THEIR POSITION THAT ALL NECESSARY
PROVISIONS FOR SETTING UP THE GOVERNMENT HAD BEEN
AGREED TO IN ARUSHA. THE RPF DID EXPLICITLY
RECOGNIZE MRND AS A ESTABLISHED POLITICAL PARTNER AND
AGREED TO GO ALONG WITH A COMPROMISE PL LIST OF
DEPUTIES, BOTH VIEWS REFLECTING NEW POSITIONS SINCE
CHAIRMAN KANYARENGWE'S VISIT IN WASHINGTON.

10. IN THE FACE OF HABYARIMANA'S REITERATION OF
OUTSTANDING ISSUES AND UNWILLINGNESS TO BREAK THROUGH
THE IMPASSE, THE OBSERVER GROUP WAS MOST FIRM IN
POINTING OUT THAT TIME HAD RUN OUT, THAT A POLITICAL
SOLUTION WAS AT HAND WHICH COULD LET INSTITUTIONS BE
ESTABLISHED AND WHICH ONLY THE PRESIDENT AND HIS
PARTY SEEMED TO OPPOSE, AND THAT A NEW ORDER OF
POLITICAL COLLABORATION AND POSITIVE DISCOURSE WAS
NEEDED ON ALL SIDES. THE PRESIDENT DID NOT SEEM
CONVINCED. BUT HIS MEETING WITH AMBASSADOR BOOH BOOH
TOMORROW, LIBERAL PARTY MEETINGS OVER THE WEEKEND,
AND MRND INFORMAL CONSULTATIONS WITH OTHER PARTIES
MIGHT BREAK THROUGH THE BLOCKAGES. THE AMBASSADORS

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WHO SAW THE PRESIDENT TODAY MIGHT MEET HIM AGAIN AT
AN INVESTITURE CEREMONY ON MONDAY, FEBRUARY 14; BUT
WE WOULD NOT BET GOOD MONEY ON IT. RAWSON

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